1	STATE OF NEW HAMPSHIRE		
2	PUBLIC UTILITIES COMMISSION		
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4	August 25, 2008 - 6:05 p.m. Prospect Mountain High School		
5	242 Suncook Valley Road Alton, New Hampshire		
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8	KE.	PITTSFIELD AQUEDUCT COMPANY, INC.: Notice of Intent to File Rate	
9		Schedules. (Hearing to take public statements)	
10		public statements)	
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12			
13	PRESENT:	Chairman Thomas B. Getz, Presiding Commissioner Graham J. Morrison	
14		Commissioner Clifton C. Below	
15			
16	APPEARANCES:	(No appearances taken)	
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23	Cou	rt Reporter: Steven E. Patnaude, LCR No. 52	
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PROCEEDINGS 1 2 CHAIRMAN GETZ: Good evening, everyone. 3 I'd like to open the public statement hearing in New 4 Hampshire Public Utilities Commission Docket Number DW 5 08-052 concerning the Pittsfield Aqueduct Company's 6 proposed rate increase. My name is Tom Getz. I'm the 7 Chairman of the Public Utilities Commission. On my left 8 is Commissioner Graham Morrison and on my right is Commissioner Clifton Below. Also representing the 9 10 Commission tonight is Mark Naylor, on the left, on my 11 left, is the Director of the Gas and Water Division, and 12 from his Staff is Jayson LaFlamme, who is a Utility 13 Analyst with the Commission. And, also here this evening, 14 from the Office of Consumer Advocate, is Ken Traum, who's the Deputy Consumer Advocate for the State of New 15 16 Hampshire. You should have had, some of you may 17 already have, our Staff has been handing out forms. If 18 19 you're interested in speaking tonight, just raise your 20 hand, if you haven't gotten a form, and, if you could fill 21 out the form, and we get your name and address, and then 22 we -- and then we'll take these forms and just call on 23 people as we go through the piles. If you prefer not to speak this evening, but you want to put a written comment 24

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in, you can use the form for that purpose as well. And,
then, just make sure that, before you leave this evening,
that Mr. Naylor or Mr. LaFlamme has a copy, if you just
intend on making a written comment.

5 I want to start with some background on б the Public Utilities Commission, and then describe the 7 process that we use for dealing with the cases that are 8 filed with the Commission. The term "Public Utilities Commission" refers to both the Public Utilities Commission 9 10 as an agency and the 65 people that work for the 11 Commission, also refers to the three commissioners that 12 make the decisions in the cases that are filed with the 13 agency. The three of us will be acting in the same manner 14 as judges in this case, and we are subject to the same types of rules as judges are. Most important, we are 15 subject to what are called "ex parte rules". This means 16 that we cannot talk about the merits of an ongoing case 17 with anyone outside the Commission, except when there is 18 19 an expressed opportunity and notice for all parties to 20 participate. This evening is one of those, one of those 21 instances where there's been public notice, and everyone 22 who wants to speak is going to have an opportunity to 23 speak. The Company is here and customers are here, and 24 other opportunities where that occurs is at the

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adjudicative hearings that will be held in Concord, both
on the temporary rates in October and on the permanent
rates in March.

4 The process used in cases before the PUC 5 is a formal judicial style proceeding. It includes б written and oral testimony, discovery, cross-examination, 7 written briefs, and ultimately a written decision by the 8 Commissioners, that is subject to rehearing and to appeal to the New Hampshire Supreme Court. The process is 9 10 similar to that which occurs in a typical civil trial. Ι will note that we are still relatively early in the 11 12 proceeding. At this point in the case, Pittsfield 13 Aqueduct Company filed a petition on May 2nd, asking that 14 we approve its request to increase rates. We held the initial procedural hearing in a prehearing conference in 15 Concord on July 16. And, based on that procedural 16 hearing, we've approved a procedural schedule, and we did 17 that on July 25th, that provides for a hearing on 18 19 temporary rates on October 7 and a hearing on permanent 20 rates beginning on March 26.

21 Pittsfield Aqueduct Company has filed 22 its written testimony, and the other parties, which at 23 this point includes the Birch Hill Water District, Sunrise 24 Lake Estates Association, the Locke Lake Colony

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Association, the Consumer Advocate, and Commission Staff are currently conducting discovery on the Company's case, which means they're asking the Company questions and requesting documents that will be the basis for all of those parties to file their own testimony, and eventually to cross-examine Pittsfield Aqueduct Company in the hearings at the Commission.

8 I want to emphasize one very important point about the process and our roles, which is this: We 9 10 have formed no opinion on whether the petition to increase 11 rates should be approved or denied. In fact, it's 12 important that we do not form an opinion at this juncture 13 in the case. Our job is to hear all the evidence, and 14 then make a decision based on that evidence as it's 15 presented to us.

We've also scheduled three public 16 statement hearings, this is the second. And, let me speak 17 to the purpose of tonight's public statement hearing. 18 19 Anyone who is here tonight who would like to speak will have the opportunity to speak. You will not be under oath 20 21 and you will not be subject to questions. Before we hear 22 from the public, though, we'll ask the Company to briefly 23 explain its request. We expect that there are many questions about the request, and we are hopeful that the 24  $\{DW \ 08-052\} \ (08-25-08)$ 

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1 Company's presentation will give you answers to some of 2 those questions. However, tonight is not the occasion for 3 either you or for us to cross-examine the Company about 4 its proposal, but it is prepared to stay around after we 5 close the formal portion of the proceedings tonight to б answer individually specific questions you may have of 7 them, and the Staff of the Commission will stay as well, 8 if there are questions you have of Staff that you would like answered. 9

10 And, let me just at this point say a 11 little bit about that. We've done a lot of these public 12 statement hearings over the years. And, it's our 13 experience that it's more efficient to hear the statements 14 and the concerns of the customers. Any specific questions 15 you may have, the process works a lot better to have those done informally after the close of this part of the 16 proceeding, if it's about how rates work, what the process 17 is, or any particular questions about the filing, to 18 19 address them both to -- or, either to the Company or to 20 Staff after we hear your public statements. And, that's 21 the second purpose of this evening's public statement 22 hearing. It's an opportunity for you to tell us your 23 concerns about the Company's request, and to recommend 24 areas that you think we should be examining as part of

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1 this case. While the statements tonight do not constitute 2 the kind of sworn evidence subject to cross-examination 3 that can ultimately be the basis for our decision, we have 4 found that such comments prove helpful to us and to our 5 Staff and to the Consumer Advocate in identifying areas to б investigate during discovery and to pursue at hearing, and 7 can help them put together their testimony and 8 cross-examination. Your statements and your concerns are also helpful to us in preparing lines of questioning that 9 10 we can pursue through our own questions at the hearing. Unlike in most civil trials, the three Commissioners at 11 the Bench will be asking questions of all of the witnesses 12 13 when we get to that stage of the proceedings. 14 So, that's what we're hoping to 15 accomplish tonight. We have a stenographer, Mr. Patnaude, is going to be recording your comments. And, we ask that 16 you speak clearly, and that, if you could come down to the 17 microphone here to my left, at the front of the 18 19 auditorium, and then he'll record that information, there 20 will be a transcript that will be ultimately available for 21 you to see that will be on our website. 22 So, if anybody has forms, Mark, if we 23 could have you bring us what you have so far. And, if you just raise your hands, then Mark or Jayson will come 24  $\{DW \ 08-052\} \ (08-25-08)$ 

1 around to get additional forms.

2 So, at this point then, I think that 3 covers all of the introductory information I wanted to 4 share. So, I think we'll turn to the Company, 5 Mr. Camerino, if you could briefly explain the Company's 6 position. 7 MR. CAMERINO: Thank you, Mr. Chairman. 8 And, good evening, members of the public. And, if anybody can't hear me, just raise your hand in the back and I'll 9 speak up. I think this mike is working okay. My name is 10 11 Steve Camerino. I'm a lawyer with the McLane law firm in 12 Concord. My firm represents Pittsfield Aqueduct Company 13 in this case before the Commission. Tonight, Don Ware and 14 Bonnie Hartley and John Boisvert, from Pittsfield Aqueduct Company, are all here, and they're available after this 15 public statement hearing to talk with you and answer 16 17 questions you may have. 18 I want to thank all of you for coming 19 out tonight, and would like to take just a few minutes to 20 provide you with some information on this case as it 21 relates to Locke Lake and Sunrise Estates, and the two 22 systems that provide you with drinking water. Then, we 23 want to hear from you. As Chairman Getz indicated, that's the purpose of tonight's meeting, to hear your thoughts. 24

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We've brought some fact sheets on the 1 2 Locke Lake and Sunrise Estates systems, and they're 3 stacked up on that seat in the middle in the back. If you 4 haven't received one, please feel free to grab one. And, 5 if those run out, we've got a few extras up here. We hope б that the fact sheet will provide you with further 7 information on your water systems and the work that the 8 Company has done on them. 9 As most of you know, when Pittsfield 10 Aqueduct Company acquired Locke Lake and Sunrise Estates 11 in 2006, there were many significant problems that had not 12 been addressed by the prior owner and needed attention. 13 In Locke Lake, there were significant water quality 14 problems, including an excess of arsenic and manganese, both of which violated the Safe Drinking Water Act. There 15 was insufficient storage capacity in the system, and, as a 16 result, peak demand could not be met. There were also 17 extensive problems with the distribution system, including 18 19 problems with booster pumps, gate valves, and water mains. 20 In Sunrise Estates, there was a confined 21 space entry in the booster station that had to be 22 remedied, and wiring that did not meet code requirements. 23 The booster pumps were also worn. During the first year 24 that Pittsfield Aqueduct Company owned the system, all  $\{DW \ 08-052\} \ (08-25-08)$ 

three well pumps failed, and two of them had to be 1 2 replaced. The confined space entry and wiring problems 3 were fixed, the booster pumps were replaced, and meters 4 were installed at all the residences. 5 At the Locke Lake system, the Company б has installed a new well on the Peacham Road. Treatment 7 systems have been installed for arsenic, iron, and 8 manganese. A 250,000-gallon storage tank and water meters have been installed, and upgrades have been made to the 9 10 distribution system.

11 In this case, the Company is requesting 12 two increases in rates. The first increase would generate 13 approximately \$757,000 in revenues for improvements that 14 have already been made. The second increase, which is 15 sometimes referred to as a "step increase", and will take effect later, would be for \$228,800. And, that's for 16 17 improvements that will be completed later this year. The 18 Company is very aware that the rate increase it has 19 requested is substantial. But we also hope that customers 20 will recognize the importance and value of the 21 improvements that have been made and are being made to 22 their drinking water system. The Company appreciates all 23 of the cooperation it has received from all of you as customers while making these improvements. 24

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With that, I'll close my remarks. We 1 2 very much look forward to hearing from all of you tonight. And, we thank you for taking precious time out of our 3 4 family lives to come here this evening and share your 5 comments with us. Thank you. б CHAIRMAN GETZ: Okay. Before we start 7 with the list of folks who have indicated they wanted to 8 speak, Mr. Naylor, a number of people came in while Mr. Camerino was speaking. If you would like to speak 9 tonight, please raise your hand, Mr. Naylor will bring you 10 a form that we'd ask that you fill out, and then hand it 11 back in. Mark, okay, and behind you, too. 12 13 CMSR. BELOW: Mark, over there. 14 CHAIRMAN GETZ: Okay. While mark is handing out forms and collecting forms, let's start with 15 the first person on the list here, is Adam Brickner. 16 MR. BRICKNER: Good evening. 17 CHAIRMAN GETZ: Good evening. 18 19 MR. BRICKNER: I've lived in town my whole life, lived in Locke Lake for ten years. When I 20 21 bought my house, I had the people show me their bills. 22 The water bill was \$30. I said "Paying for water seems 23 ridiculous to me", but, you know, we liked the house, we bought it. Basically, at that point, we had water. We 24  $\{DW \ 08-052\} \ (08-25-08)$ 

had water prior to the Company purchasing this water company. Suddenly, we find out that they spent an enormous amount of money, and now are trying to jack up our water rates to a point where I can't afford it. And, it's ridiculous. It's out of control. It's not even reasonable. Okay?

7 I have a single income. I have a wife 8 and three kids who stay home. The idea of me getting a part-time job to pay my water bill is out of control. 9 And, I'm horrified that anybody, especially the Company 10 11 doing it to me, thinks it's reasonable. I cannot believe 12 that anybody would think that's reasonable, and it 13 shouldn't be legal. I'm not even sure if it is, 14 personally. Because I would not have a contractor work on 15 your house, without your knowledge, and then say "Oh, here's a million dollar bill you have to pay", and you say 16 17 "But I didn't ask for the work". "Too late. Pay the bill." That's a terrible concept and it borders on 18 19 terrible business practices.

The huge sum of money spent, again, I can't even imagine what they did. I had a water meter on my house. I'm not sure why they felt the need to put another one on. The bottom line is, now I will not be able to sell my house, if I wanted to go build a place

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that has a well, because no one will buy my house with 1 2 this \$140 a month water bill. They'll say "No, that's not worth it", and they'll move on. So, I effectively am 3 4 stuck in my mouse for the rest of my life, along with 900 5 other people, who never thought that when they bought the 6 place, because no one could have foreseen this action 7 that's been taken without our approval. Which, again, for 8 the volume of money spent, someone should have had to approve it, because it's not right. 9

I would offer, basically, the Commission 10 11 should look at this in their own eyes and put yourself in our shoes, and say "Would I think it was reasonable, fair, 12 13 or able to even pay for it, if I was in their position?" 14 And, none of you here would ever buy a house in Locke Lake, knowing the bill was going to go to 140, because 15 you'd be smart enough to say "That's just a terrible idea. 16 I'll spend my 140 somewhere else, like gas, food, clothes 17 for my children." 18

Again, I will have to get a second job, and I think that's wrong. And, I would encourage you to not approve any increase. And, then, we could get a company who actually can manage it properly. Or, just let me dig a well, and everybody could dig a well and it would be cheaper. Thank you.

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CHAIRMAN GETZ: Thank you. Rachel and
Gerard Laliberte.

3 MS. LALIBERTE: Hi. My name is Rachel 4 Laliberte. I'm a resident of Locke Lake Colony. My 5 husband, before I returned from work today, I had asked б him if he would, one, take a look at our water filter and 7 see what the quality of our water is. And, if you could give that to me, Gerard. This is my quality drinking 8 water (indicating). My husband and I, we change our 9 filter once a month. This is a very small water treatment 10 system. And, this is black. This is my quality drinking 11 water. Can everybody see that? I hope you all get a 12 13 water treatment system that is much bigger than the one 14 that my husband and I use.

Secondly, I would like to make mention 15 of minutes from a meeting at the Selectmen's office, dated 16 10/25/2005. And, at that time, Mr. Desmond -- Desberger, 17 if I'm saying that correct, he is the President of 18 19 Pennichuck Water Corp. In a comment he made, he further 20 explained that they would deal with the biggest problems 21 in Locke Lake first, and, even though that they would 22 invest a lot of money, it would recover -- it would be recovered long term. I don't call "three years" being 23 "recovered long term". I call that "awfully short term". 24

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He added that "rates would probably be similar to 1 2 Pittsfield's rates or remain the existing rates." A 3 300 percent increase is a far cry from what he assured our 4 Selectmen of our town. 5 I can make this available to anybody. CHAIRMAN GETZ: If you could give it to 6 7 the court reporter, that would be helpful. 8 MS. LALIBERTE: Another thing that I wanted to make mention of is that PAC seeks an overall 9 10 increase in gross annual revenues of \$957,641. And, in 11 further reading down this order, it says that "this is to 12 cover capital improvements planned for completion by 13 November of 2008." I was reviewing statutes to see if 14 there was anything that I could find that would be contrary to allowing such. RSA 378:30-a, "Public Utility 15 Rate Base; Exclusions". It says that "Public utility 16 rates or charges shall not in any manner be based on the 17 cost of construction work in progress." Unfortunately, 18 19 that was all my studies for today. I wish I had put more effort into it, I'm sure I would have found a lot more. 20 21 But that is where I conclude. Thank you. 22 CHAIRMAN GETZ: Thank you. Judith 23 Croppen. And, I'll just note that, after Ms. Croppen, is 24 Bob Nelson would be the next speaker.

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MS. CROPPEN: Hi. After much thinking 1 2 about this, and hearing from the beginning about Pennichuck taking over from, is it -- Central Water, I've 3 4 looked into this a little bit and heard about it from 5 other people and so forth. But, right at the moment, the 6 average household of a family, in Barnstead, of a family 7 of four, by the Census Bureau is \$45,000 a year. Now, if you think a family of \$45,000 a year can afford a 8 300 percent increase, I don't think they can. And, the 9 water company is a monopoly. We have no choice. We can't 10 choose another -- you can usually choose another oil 11 12 company, you can choose another gas company. We have no 13 other choice. Even as far as an artesian well, if we want 14 to drill, the rules in New Hampshire are such, from RSAs, 15 that if your septic system is in such a place, that you can't have your well unless it's so many feet from the 16 septic system, and these are small lots. You can't even 17 put in an artesian well in 90 percent of all the lots in 18 19 Locke Lake.

20 Now, when companies take over or 21 purchase other companies, they must know there will be 22 some parts in good running condition and some parts in 23 need of repairs. This is normal. Maintenance is part of 24 forecasting purchase price. When Pennichuck purchased

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Central Water at a bargain price, what did they think, all 1 2 is in great shape? What other type of companies that have 3 to make repairs are able to pass on an increase of 311 4 percent to the consumer? The government would call that 5 inflation, which could topple our economy, if all 6 companies did that in the United States. If every company 7 raised their rates 311 percent, where is the consumers' 8 rights? Thank you.

9 MR. NELSON: My name is Bob Nelson. I 10 live at 14 Ripple Road, Locke Lake Colony. For about 17 11 years, I was involved in cable TV. I was a General 12 Manager. And, I have, with help of many others, done 13 three rebuilds; one in Reno, Nevada, one in Portsmouth, 14 Ohio, and one in Londonderry, New Hampshire, to rebuild the entire part of southern New Hampshire. These cable 15 systems were subsystems, in other words, they were 330 16 17 megahertz, you offer about 25 channels, HBO, Cinemax, and that's about it. Customers wanted more product. So, we 18 19 rebuilt. We spent millions of dollars to rebuild. At the 20 end of those rebuilds, no way could I charge an extra 21 300 percent. We also are governed by like a PUC, it's 22 called the "federal government", the FCC. They mandated 23 how much money I could increase customer bills. The highest I could go was 6 percent. And, even at that, I 24  $\{DW \ 08-052\} \ (08-25-08)$ 

lost customers to satellite TV. You know why? Because we
were not a monopoly.

3 I have a backyard that will not allow a 4 well. I left cable TV because they wanted me to add Adult 5 Pay-per-View, and I would not do it. So, I left the б company. That's my decision. But the job that I have now 7 is not a well-paying job, but it pays the bills. If the 8 oil company came out and I saw Shell Oil or Mobil, or any other gas station, all of a sudden go from 300 or \$3.60 to 9 \$8.95, and just kept going up, I couldn't pay gas for my 10 11 car. If all of a sudden I go to Market Basket, and bread 12 goes from, you know, two loaves for \$4.00, all the way up 13 to two loaves for \$8.00, I'd have to think about it. And, 14 things are changing. And, to increase a water bill, and I'm not going to -- I can't ask the questions at this 15 point that I wanted to ask. Due diligence? Who did it? 16 Was it Pennichuck? Was it another contractor? When did 17 -- How much money did they ask for at the beginning? When 18 19 it came time that they realized that they were going to go 20 over what they asked for, did they come back to the PUC? 21 Did the PUC say "wait a minute"? Did they ever notify the 22 customers, "here's what's going to happen to your water bill should we go forward"? Or, were they given a blank 23 24 check?

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We have a monopoly. And, I would just 1 2 like you to consider that. And, just think of it, if you lived in that home, if you lived in this area, what would 3 4 happen to your families, with everything going up, and all 5 of a sudden 300 and whatever percent? Thank you. б CHAIRMAN GETZ: Thank you. Next is Tony 7 Weeks, and after Mr. Weeks will be Lawrence Michaelson. 8 MR. WEEKS: I'm sure the people before me spoke more eloquently than I will, because, basically, 9 10 I'm a little bit upset because my wife and I just barely 11 bought our first house. We were very happy with this house, we were looking for a house for three years in this 12 13 market. We finally found a house that came into our 14 budget rate. But the problem is is the budget rate, when I was going through and doing the bills, I was including 15 water, I was including oil, I was including, you know, 16 electricity, everything, to make sure we could afford it. 17 Now, they're asking for a 300 percent increase to make it 18 19 harder for my wife and I to pay the bills. It would have 20 been almost as cheap to buy a house in Concord, to pay for 21 water, than it would be to pay in Barnstead. Because the 22 water bill in Concord is \$30, for my mom's house, who 23 lives in Concord, and that was with five us living in the house. Now, you're asking for a water bill of, if we pay 24

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what, \$30, it's going to be up to 120, 140, 150? Come on. 1 2 Water is water. Like people have said to me -- Like 3 people have said before me, you know, the rate increases, 4 what the person said at the Selectmen meeting, what this 5 gentlemen said by regulators coming up and saying that 6 they can only charge 6 percent more, because there was 7 other -- other competition out there. This is a monopoly 8 that we should really, really look forward to and make sure that we do not have to pay that much more. I mean, 9 10 granted, the improvements are needed, always needed. I'm 11 all for improvements. And, I understand if there's a slight increase. But the problem with the increase is is, 12 13 when you go from, you know, 1 percent to 300 percent, it's 14 absolutely ridiculous, and it's not actually conducive to people paying their bills. So, now, Pennichuck is going 15 to come back later and say "Well, people aren't paying 16 their bill, we have to shut off their water." So, what 17 are those people going to do? 18 19 Because bills every month, even though people would like to say, "oh, you know, it's not a big 20

deal." The economy is getting worse. We're worried about how we can pay for everything. And, my wife and I work two -- my wife works two jobs and I work two jobs, just to pay for our house. I don't think, just to pay for our

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water, getting a third job is going to actually help us.
Thank you.

3 CHAIRMAN GETZ: Thank you. 4 MR. MICHAELSON: Good evening. 5 CHAIRMAN GETZ: Good evening. б MR. MICHAELSON: Well, I don't know if I 7 can add much more, but I'd like to tell you a little 8 story. First of all, we've been up here 14 years. Couldn't wait to get up here and drink the water. It was 9 great. But, for 14 years, it's been fine. I'm still 10 11 alive, and I must have drank the arsenic. Now, we have a situation, you say "The water's no good. We've got to put 12 13 chlorine in it." Now, let me tell you a little story 14 about chlorine. I'd like you to note this particular person, Marion Kelly, and the phone number is 15 (617)323-3200. She is the Director of the Y in West 16 Roxbury, Massachusetts. I joined there in 1983. And, 17 every morning I'd go there and I'd do my exercise. But 18 19 one morning we had a tragedy. What was the tragedy? The 20 chlorine, over a period of time, eroded the beam. And, 21 the beam broke, came down in the pool, and several people 22 got hurt. There was an investigation. And, they found 23 out that the chlorine had eroded that beam. Now, if that's the case, what is the chlorine going to do to us? 24  $\{DW \ 08-052\} \ (08-25-08)$ 

We drink it, we bathe in it, our skin absorbs it. What's it going to do to us? Is it going to give us cancer? I can't drink it, for one thing. No way. I have to go buy bottled water. Now, if I have to pay 300 percent increase, I think they ought to supply bottled water to all of us. Don't you think so? Okay.

7 Now, another thing. If there was 8 misrepresentation from Central Water, why can't Pennichuck go back to Central Water and sue them, bring them into 9 court, misrepresentation. They bought the water works 10 11 under possibly good intentions, but the good intentions weren't delivered, because they didn't tell Pennichuck the 12 13 truth about the water. The government: We feed the whole 14 country. Water is a necessity of life. Why can't the government take care of us a little bit? Why can't they 15 give Pennichuck a little money, so that they can upgrade 16 and do the things that they want to do? Why do you want 17 to take it out of our soul? I don't think it's right. I 18 19 don't think it's fair.

The budget of the family is gone, between food, between gasoline, between oil, between everything, the budget is gone. There's no way to split the dollar bill anymore. I was in business, I was in business with my father, and I took over I think in 1963,

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when I lost him. And, I've seen things go up, but not 1 2 300 percent. And, I could never jack up things 300 percent. I didn't have a captive -- captive customers. 3 4 Pennichuck does. And, I don't think it's fair at all for 5 them to go up 300 percent; 10 percent, 5 percent, fine. б That's basically about what I have to 7 tell you. I don't think I can add much more to it. I'm 8 rather surprised that I didn't see more of an out-turn of people tonight protesting this outrageous increase. And, 9 I don't think it's fair. And, if you want to protect the 10 people, I think this is a way for you to protect the 11 12 people by not allowing it. Thank you very much. 13 CHAIRMAN GETZ: Next is Justin Ferland, 14 and after Mr. Ferland is William Hanlon. If there's anybody who came in late, who would like to speak, if you 15 could raise your hand and we'll get you a form to fill 16 out. In the corner, in the back right. 17 MR. FERLAND: Good evening, 18 19 Commissioners. 20 CHAIRMAN GETZ: Good evening. 21 MR. FERLAND: Unlike most of you in the 22 room, my wife and I are new to Barnstead. We've only been 23 here about three months. And, like one of the other people stated, you know, Barnstead is appeasing especially 24  $\{DW \ 08-052\} \ (08-25-08)$ 

to younger people, like myself, you know, just getting started, so to speak, in the market. We lived in Concord before that for a few years, taxes were six, seven thousand dollars, you know, things were just getting out of control; big-time city spending.

б We looked around, we did a lot of 7 shopping. Actually, we were in the market for two years 8 looking for a suitable house. Found one here in Center Barnstead. The things we looked at, water bills, 9 10 electricity, things of that nature, cost of living. It is 11 factored in. And, as a state -- I work for the State of New Hampshire, too. So, if the State of New Hampshire 12 13 tries to get something, certainly, the Governor and 14 everybody else looks down at you and says "Well, how can you try to minimize your expenses?" And, then they do 15 what's called an "audit". I don't know if that's been 16 done with this agency or not, but I know I drive down 17 Route 28, and every time, morning, about 8:00 in the 18 19 morning, usually about 10:00, noontime, 3:00, I see a 20 Pennichuck Water truck parked at the store, with one of 21 their employees chit-chatting, and basically wasting what 22 I call "my money". And, then, you know, I see a lot of 23 other companies, both in the private sector and the 24 government, driving vehicles that have 150,000 miles,

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2001s. Most of the equipment that I've seen lately seem 1 2 to be brand-new equipment, not even a scratch on it. So, that's all, you know, a lot of 3 4 things, I'm just asking basically that for you to consider 5 maybe doing an audit of what their expenditures are and 6 how they're being -- and how they're spending their money, 7 because I certainly think that there's a lot of waste in 8 Pennichuck. 9 And, also, you know, in closing, I just want to say, you know, Barnstead is a good community. 10 11 There are a lot of hard-working people there, you know, I 12 see it firsthand. You know, I understand that there needs 13 to be an increase of some sort, with the prices of fuel 14 and gas and everything, that's understandable. But 300 percent is just an outrage. I mean, I can't afford 15 it. I don't think anybody in this room can even possibly 16 imagine to afford it. So, you know, I'm just asking you 17 to consider that. And, I know for a fact, you know, that 18 19 you gentlemen sitting there, if this was happening to you, you would vote "no". There is no question in my mind. 20 21 So, thank you. 22 CHAIRMAN GETZ: Thank you. William 23 Hanlon signed a form, it wasn't clear if Mr. Hanlon wanted 24 to speak?

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MR. HANLON: Yes, I will speak. 1 Thank 2 you. CHAIRMAN GETZ: And, let me just note 3 4 also, following up on Mr. Ferland, and confirm this with 5 Mr. Naylor, that the Staff is conducting an audit right б now, is in the middle of an audit? 7 MR. NAYLOR: Yes. 8 CHAIRMAN GETZ: Yes. So, Staff is conducting an audit. Sir. 9 10 MR. HANLON: Good evening. My name is 11 William Hanlon. I believe, thus far, I'm the only person to speak from Sunrise Lake Estates. And, I'm confused. 12 13 I'm very confused. The proposed increase appears to be 14 leveled or levied against both developments, is that true? And, if that's true, what is the breakdown of the cost 15 between Locke Lake and Sunrise Lake Estates? From what I 16 can read, they do not appear to be equal. So, I guess 17 that's -- later I'd like an answer to that question. 18 19 CHAIRMAN GETZ: The proposed increase 20 would apply to all of the what are called "North Country 21 Division". But, for the breakdown among them, I think 22 that would be a good thing to explore both with the 23 Company and Mr. Naylor afterwards. MR. HANLON: All right. From a business 24  $\{DW \ 08-052\} \ (08-25-08)$ 

model standpoint, it would appear that each development should stand on its own, its own cost structure and its own liabilities. That's just my personal opinion. And, basically, that's the way industry operates, it has operated in all my experiences.

б From a practical standpoint, my wife and 7 I, we pay approximately \$30 per month for water. And, 8 from my experience, the Sunrise Lake Estates water is of good quality. Of that \$30, \$10 appears to be a flat fee. 9 10 And, I've never been able to get an answer from Pennichuck on this case, Pittsfield, of what that flat fee is. It's 11 whether -- I think it is, whether I drink a drop of water 12 13 or I drink, you know, 10 gallons, I'm going to be paying \$10, and then it appears to be my usage. So, the way my 14 bill reads is \$10 flat fee, and then my usage. So, my 15 wife and I pay about \$30. 16

From what I can understand, and it's not clear, is that I'm looking at a 300 percent increase per month, which would take me over \$100 a month. Frankly, I can't afford it. Two years ago, I retired. I probably retired at the worst possible time in this country's history, because all of my financial plans went down the tube. Okay? So, we have a problem.

24 Pennichuck/Pittsfield, they appear to {DW 08-052} (08-25-08)

have an infrastructure problem. They have this huge debt 1 2 or this huge expenditure of funds to keep these water 3 systems going, and they're passing it all over to the 4 consumer, to both developments. And, my first question 5 is, who is being charged what and what percentage? It 6 doesn't appear accurate or legal that you can take two 7 separate developments, from what I can read here, Sunrise 8 Lake Estates has 79 individual homes, and the individual homes in Barnstead number 832. So, just a quick analysis, 9 10 we see an imbalance here. Okay? 11 And, I'm going to go on the record right 12 now of saying that the costs being levied against Sunrise 13 Lake Estates is to offset the liabilities in Barnstead.

That's my first basis. So, there's something not correct here. As one of my predecessors here mentioned something about an audit. 300 percent is -- that's illegal. And, you know, I'm not sure what the law in the State of New Hampshire is, but I will find out of whether or not any utility, public utility, and I believe the water company is a public utility, or you wouldn't be here, sir.

21 CHAIRMAN GETZ: Correct.

22 MR. HANLON: So, 300 percent. I think 23 recently I read with the State of New Hampshire -- Public 24 Service of New Hampshire has petitioned for a 6 percent

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increase. In further reading, they're entitled to do that 1 2 every six months. That's 6 percent, so that's 12 percent 3 per year, for their incurred costs. So, my question is 4 very simple, how can we justify 300 percent across the 5 board for both developments; one of which has 332 [832?] б people, homes, and Sunrise Lake Estates has 79? 7 I'm cutting my experiences as quickly as 8 I can, okay, to keep my standard of living as adequate as possible. Okay? And, I think most of the people who have 9 10 preceded me here speaking said they'll have to do 11 something in order to pay 300 percent. And, I will also. 12 So, thank you very much. 13 CHAIRMAN GETZ: Thank you. 14 MR. HANLON: And, if you, sir, are the representative of the Public Utilities Commission, I think 15 there's a tremendous amount of unanswered questions. And, 16 17 I'm really surprised that this public hearing is even taking place with the amount of unanswered questions. 18 19 Thank you very much. 20 CHAIRMAN GETZ: Judy Chase, and after 21 Ms. Chase will be Carleen Bowman. 22 MS. CHASE: Hello, gentlemen. 23 CHAIRMAN GETZ: Good evening. 24 MS. CHASE: I appeared before you a  $\{DW \ 08-052\} \ (08-25-08)$ 

couple years ago when the sale of this water company was 1 2 proceeding. I don't know how many -- were you all three still on the Commission? So, I'm not telling you anything 3 4 new. But I understand, even at that time, that basically 5 Pennichuck was asked by the PUC to take over our water 6 company, Central Water Company. It's not -- It wasn't a 7 surprise, I think Pennichuck even mentioned it in a 8 statement a couple weeks ago or a couple months ago in our local paper. So, with that in mind, this seems like kind 9 10 of a farce that we have to come before the PUC to ask 11 "Please don't raise the rates 300 percent", because, you 12 know, it's difficult knowing that you actually asked them 13 to take over the water company. They knew what they were 14 getting, that was clear. Our infrastructure was terrible. They knew that there was a lot of needs in that water 15 16 system. And, the questions that were asked at that time, by our selectboard, by myself, by Locke Lake Colony Board, 17 was "how is it going to be paid for? These changes need 18 19 to occur. We need to improve the infrastructure. But 20 who's going to pay for it?"

And, we were guarantied that Community Development Block Grants were going to be applied for, that they were going to be sought. And, I'm not sure what happened with that whole process, but it has not occurred,

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obviously. And, I'm hearing that it's because we don't 1 2 qualify, we don't have enough people in a certain income 3 bracket. I don't believe due diligence was done, 4 gentlemen, in ensuring that we have a good grasp on who 5 the people were in our community. A survey may have been 6 sent out by Pennichuck, but the number of people who 7 returned it was no where near a representative of the 8 number of people in our association and what their status 9 was.

10 I think, if people knew today, you know, 11 "hey, this 311 percent increase is going to occur, unless 12 you let Pennichuck or the PUC know what your status is in 13 our community, and what your income level is, perhaps we 14 might be able to qualify for CDBG grants." Our selectboard was concerned a couple years ago, before the 15 sale went through, on whether or not they would be the 16 bearers and the holders of these grants, because it has to 17 be a municipality that holds these grants. They were 18 19 asked, and at that time, and I spoke before you at that 20 hearing, they did not say that they would be willing to 21 hold those grants on behalf of the association. There was 22 nothing guarantied at that time.

So, we went into this sale with no firmground saying "we know the infrastructure has to occur,

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and we saw all the -- all the, you know, changes in the 1 2 storage tank going up, you know, the flow of our water was occurring better, I don't know about the quality of it 3 4 really for sure, but, yes, the improvements have been 5 significant, they have been great, but they incurred a б cost that is not fair for this community to take on at 7 this time to that degree. But it's difficult knowing that 8 you guys also gave them the short-term revolving loans and everything else so that they could do these repairs. At 9 no time, and I asked, and someone else asked you this, 10 11 too, did you require Pennichuck to go before these people 12 and say "Here's how much you are spending. Here's how 13 much it's going to cost you", and go in increments, you 14 know, do these changes slowly. Never were we asked, as the users of the water system. And, if we were, I missed 15 I don't know. I didn't get any notice and any 16 it. opportunity to express my views at the time. And, if 17 that's what this is for, well, it's, you know, a little 18 19 too late, because the changes have already occurred. They've spent a lot of money. They're guarantied a 20 21 profit. That's part of what -- I don't know if everybody 22 knows that, I mean, that's what they're guarantied. And, 23 you're guarantying and you're obligated to ensure that they get a profit as well. 24

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1 I hope that somehow our governor is 2 involved in all this, because I don't know what the appeal 3 process is in the event that whatever your decision is, 4 whether it be a 300 percent increase, 200 percent 5 increase, 100 percent increase. 100 percent increase is б too much right now. It is. There's got to be another way 7 to find funding to pay them back what they put in for the 8 infrastructure, so that we're not paying for that, but we're paying for our actual water use and ensuring that 9 our water quality is good. So, if the Governor needs to 10 be involved, I hope that, you know, our state 11 12 representatives are continuing in talking with him. If it 13 has to go on the federal level, then so be it. Tell us 14 what we need to do. If we need to speak up more so that we can go and get our, you know, State Senators, our U.S. 15 Senators, and our Congress people, to fight on our behalf, 16 to help cover the costs that were incurred to improve our 17 18 water system, let us know. But no one in this community 19 can afford what is being asked right now. And, I know you 20 must appreciate that.

I don't have anything else. But I certainly hope that the communication lines open up a lot better than they have been. I appreciate that you're coming out here to let us speak, but it should have

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occurred before you allowed them to start building all
that, knowing that we would probably incur the cost.
Thank you.

4 CHAIRMAN GETZ: Thank you. 5 MS. BOWMAN: Good evening, gentlemen. 6 Carleen Bowman. I live at 11 Deer Run. I just want to 7 get up and, as my fellow neighbors have stated, I bought 8 my house just a couple years ago, after the discussions with the water company had started. I'm surprised at the 9 huge increase. I also live in an area that I'm not able 10 11 to put a well in if I wanted to. We've talked about possibly putting in, you know, a well within the 12 13 neighborhood, but, because of the water levels of the 14 lake, the type of soil that we have, it would be astronomical to put in any type of well, not even sure if 15 we could do it because of the septic systems. 16 17 I also think it's unfair that a monopoly is able to come in and charge whatever they feel is 18 19 appropriate, so that they can get their money back. My question would be is, "why weren't these, you know, 20 21 questions asked when they took it over?" Understanding 22 that they were asked to come in and take it over, and 23 understanding that it's an old system. And, as a gentlemen said at Sunrise, it's a smaller community. I 24  $\{DW \ 08-052\} \ (08-25-08)$ 

quess I don't understand, if they're making improvements 1 2 everywhere, why it's not spread out throughout the entire company, because it's only going to help their 3 4 stockholders or their profit margin for a healthy water 5 system within the state. б So, my statement to you would be that I 7 can't pay a 300 percent plus increase. My other question 8 would be, is it 300 percent for a certain amount of time, say, three years? Or, is it, we're stuck with the 300 9 percent forever? And, if they're making a profit now, why 10 11 are we being asked to pay so much? CHAIRMAN GETZ: Thank you. Huquette 12 13 Masse-Belanger, and Janet Kalas will be after that. Was I 14 close? 15 MS. MASSE-BELANGER: Yes. Good evening, 16 sir. 17 CHAIRMAN GETZ: Good evening. MS. MASSE-BELANGER: I'm a resident of 18 19 Locke Lake Colony. And, we've been there for almost four 20 years now. All along the quality of the water has been 21 poor. I have to agree with the woman that showed her 22 filter. We don't have good quality water. We run out of 23 water. And, when the water comes back, it is still coming back as dark as it was four years ago. And, we're paying 24  $\{DW \ 08-052\} \ (08-25-08)$ 

for every gallon of that dark water that we just have to 1 2 run down the sewage. That's one thing. The other thing is, before Pennichuck, 3 4 at least we didn't have the taste of the bleach in the 5 water, the taste of the chlorine. Like the other б gentleman, I am not able to drink that water, because the taste of the chlorine is so strong. I have to buy bottled 7 8 water. 9 And, like the other people, I'm 10 wondering why grants weren't sought more closely than they 11 have been? And, the example that I'd like to give here is, I would, if -- I'm going to explain the example, and 12 13 if that was done to me, I would feel gypped. And, that's 14 the way I feel about this situation. If I was to -- If I was a cake baker, and you came and bought a cake from me, 15 and I would say to you "It's going to be \$45 for that 16 cake." And, you came back to me two weeks later to pick 17 up the cake, and I'd say to you "well, I had to buy a new 18 19 stove, and my hot water tank went, so it's going to be \$250 for this cake now. Would you be interested in having 20 21 it?" Thank you. 22 CHAIRMAN GETZ: Janet Kalas. 23 MS. KALAR: "Kalar". CHAIRMAN GETZ: I'm sorry. And, if 24

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there's anyone else that has forms still to hand in, if you raise you're hand. Okay. Thank you. And, then, the last speaker would be Katie Brandt.

4 MS. KALAR: My name is Janet Kalar, and 5 I'm from Sunrise Lake. Good evening, gentlemen. I spoke б in Concord as well. We haven't seen changes in our water 7 since Pennichuck took over from what it was before. 8 Haven't increased any water -- any pressure levels or anything, but then I didn't recall ever having a problem 9 with the pressure level. We don't drink the water either. 10 I don't know, I have never drank, had a drink of the water 11 since we moved up here, and we've been there five years. 12 13 That, for us, is a personal choice.

14 However, we have friends that live in Farmington. That, for the same number of people in their 15 household, over a three-month period, with metered water, 16 they're paying \$34. We're paying anywhere from 66, to our 17 new bill that just came in of 89. I had said something in 18 19 the last meeting in Concord about wells going in. We have 20 looked at putting a well in, we've gotten with one of our 21 neighbors. And, we are one of the few that probably can 22 do it. We also know that wells have been going in up in 23 Sunrise Lake, in our neighborhood. This is going to make it real hard for the people who can't put wells in. 24

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311 percent is ridiculous. I also thought, and I could be 1 2 wrong, laws have changed over the years since I just heard 3 of this, that you had asked them to take the water 4 supplies over. I thought monopolies were illegal. There 5 is no other water company around. We don't have a choice 6 where to go, like an oil company or a gas company. And, 7 as I said before, to charge us for a natural resource is 8 ridiculous, when you give bottling companies the right to take 400,000 gallons of water out of the ground on a daily 9 10 basis, and sell it without paying anything to the state 11 for taking that water, or to the towns they're taking it 12 from. 13 That's all I have to say. Thank you. 14 CHAIRMAN GETZ: Thank you. Katie 15 Brandt. MS. BRANDT: Good evening, gentlemen. 16 17 CHAIRMAN GETZ: Good evening. MS. BRANDT: My husband and I live on 18 19 Emerson Drive, in Locke Lake. We've been there for about 20 two years. And, our water bill is about \$30 a month. We 21 have a new baby. And, we are, I think, just like everyone 22 else, working to make ends meet. I'm a State employee, 23 and my husband has a small website design business. And, I think that the most important thing is we're reasonable 24  $\{DW \ 08-052\} \ (08-25-08)$ 

people, and we understand that everybody has costs, and costs are going up for everyone. We understand that when we go to the grocery store, fuel, we understand repairs had to be made, and costs rising are unfortunately a fact of life.

б I think that the message that we really 7 wanted to convey tonight was, one, it would be quite a 8 challenge for our family to absorb this significant additional cost right before heating season and the 9 10 holidays, and then going forward with everything that our 11 family needs. But, also, we're very concerned about those 12 individuals who are living on a fixed income. And, we 13 hope that, not only will you consider a more gradual, 14 reasonable increase, but that you will pay a strong consideration to those individuals who are living on SSI, 15 to the individuals who are retired and living on a fixed 16 income, to those who meet federal poverty income 17 guidelines. And, think about how water is a necessity, 18 19 and not something that people can do without, and, you 20 know, to just consider all of the families that your 21 service affects. Thank you. 22 CHAIRMAN GETZ: Thank you. And, David 23 Crane. MR. CRANE: Thank you, Mr. Chairman. 24

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I'm a Locke Lake resident as well. Two concerns or issues 1 2 that I want to bring up. One, recently I was informed by 3 one of Pennichuck's employees that, during the tornado, we 4 still had water, which, even though the electricity was 5 out, so I had inquired about that. And, I was told that б they no longer had the pumps in various places where 7 needed, because they had the backup, the pump down at the 8 new booster station on Peacham Road, and were able to deliver water without those lots. And, he told me that 9 10 the lots where the pumps were throughout the community were going to be sold. And, I want to make sure that the 11 12 Commission takes into consideration the value of those 13 lots that are going to be sold, and that that should be a 14 reduction in the amount of money that Pennichuck needs to 15 recover. I know lots in my area, where one of the lots is going to be sold, are over \$100,000, for the ones that 16 have been sold. If they have got two or three of those, 17 there's a third of the costs right there that they'll be 18 19 able to recover just by selling those lots. So that 20 certainly would be a significant rate reduction if that 21 were taken into consideration.

The other concern that I have is the separation of customers by class. Pennichuck has customers in Nashua, Pennichuck has customers in {DW 08-052} (08-25-08)

Pittsfield, Pennichuck has customers in what they are now calling their "North Country". Obviously, with any utility, it's going to be much cheaper to serve its customers in an urban area. There are more customers per mile, there's less infrastructure that has to be built per customer.

7 One of the reasons for having a 8 Commission is to make sure that costs are spread out among 9 customers, that all customers can afford service. In 10 having a monopoly, one of the disadvantages is that you 11 have to serve everyone within that franchise area. The 12 advantage is everyone has to come to you for service. So, 13 it's a give-and-take.

14 I'm very concerned about what the impact of this decision, if a decision is made to allow this kind 15 of a rate increase, for the rural customers in Barnstead, 16 Middleton, and North Conway. What that's going to mean to 17 18 rural customers, not only of water services, but other 19 utilities throughout the state. Because, for telephone 20 and electric service, you've got to set more poles and run 21 more miles of line to serve communities that are rural, as 22 opposed to urban areas. This could be a precedent-setting 23 decision that you make here, if you allow this company to 24 separate its customers by the size of the community in

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which they are, I'm concerned that other utilities will 1 2 take that lead and do the same with their areas. And, 3 that will have a devastating effect, not only on the 4 customers of these three communities, but all rural 5 communities in the state. So, I hope you take that into б consideration when you make your decision. Thank you. 7 CHAIRMAN GETZ: Thank you. That's all 8 the forms that were submitted. There's a good eight or ten, some extensive comments. That these will all be --9 10 the transcript will be made part of the file in this case, as will the written comments that you've made tonight. 11 12 I wanted to go over a couple of things 13 that were raised this evening. One, there was a question 14 about appeal. And, as I said at the beginning, this is a formal judicial process. The burden of proof is on the 15 Company. It needs to prove to us by a preponderance of 16 the evidence that its rate request should be approved. It 17 has to prove that its decisions were prudent. It has to 18 19 prove that the rates are just and reasonable. Any written 20 decision that we issue would be subject to rehearing and 21 then would be subject to appeal to the New Hampshire 22 Supreme Court. So, that's the general judicial process 23 that we work within.

24 And, the last gentleman kind of {DW 08-052} (08-25-08)

addressed some of the issue, there was a question about 1 2 monopolies. And, that the whole purpose of the Public 3 Utilities Commission is to regulate monopolies. And, 4 that's why the request is here, this company is a water 5 utility. It does have a monopoly, it has a franchise. 6 But, in order for it to increase its rates, it has to come 7 to us in a formal judicial setting and get approval of any 8 request.

And, then, so Mr. Naylor is the Director 9 10 of our Gas and Water Division. He'll be around to answer 11 some questions, because there were a lot of questions 12 tonight that seem to go to the issue of how rates are set, 13 how rates are designed. Should they be spread over a 14 large group or a small group of, you know, subsets of the system? So, he can answer all of those questions. If you 15 have particular questions about what the Company has done, 16 17 he can answer some of those questions.

But there's a couple of times it's been stated tonight that we asked the Pennichuck Water Works to take over the predecessor company. And, that's just not accurate. We didn't do that. There was a request made to the Commission, and there was a whole case about the acquisition, and that was part of another formal judicial process. And, there is a written decision and the records

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showing how that cased progressed. A number of folks
mentioned tonight were involved in that previous case.
But there's a full set of orders and a full set of
documents that would show the whole history of how that
came about.

And, I think that kind of covers --6 7 well, and then there's an issue again that I think Mr. 8 Naylor would be able to address for folks. We have an audit. It's going to look at all their books and records. 9 10 It looks at what kind of return they're earning at the moment. Part of the case will be about what's a fair 11 12 return for them. Did they, again, getting back to "are 13 the expenses reasonable, were the investment decisions 14 reasonable", all of that is part of the rate case. And, 15 as far as, you know, they're not guarantied a profit, but they have -- they should have, by -- the constitution 16 requires that they are provided due process, and that they 17 18 have an opportunity to earn a fair return. So, that's 19 kind of the, you know, the structure that we're obliged to 20 use when we're looking at any case that comes before us. 21 And, again, getting back to what I said at the beginning, 22 there's still a long way to go in this proceeding. And, 23 the decision on -- the hearings on permanent rates won't be until March. And, there probably won't be a decision 24  $\{DW \ 08-052\} \ (08-25-08)$ 

in this case then until sometime in April or May on permanent rates. There will be something in the fall on temporary rates. So, I think that concludes the formal part of the public statement hearing tonight. Thank you all for coming out. I think a lot of this input is very helpful to us in figuring out where we go next and what issues we look at in making our decision. And, I hope you take advantage of speaking to our Staff and to the Company if you have specific questions. Thank you. (Whereupon the hearing ended at 7:12 p.m.) 

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